



Maryland
Department of
the Environment

Prohibition of Hydrofluorocarbons (HFCs) in Certain End-Uses

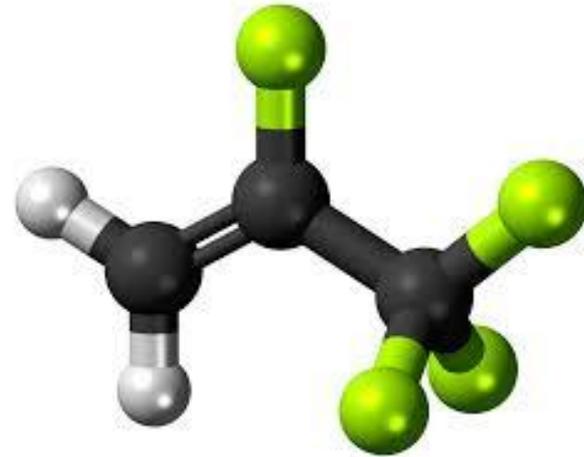


**Joshua Shodeinde, Maryland Department of the Environment (MDE)
Air Quality Control Advisory Council
December 16, 2019**



Overview

- Federal Program
 - Legal Challenges
 - State Action
- Proposed Regulation
- Timeline
- Questions/Discussions





DELAYS WITH THE FEDERAL PROGRAM



Federal Program: EPA SNAP

- EPA established the Significant New Alternative Policy (SNAP) to identify and evaluate substitutes for ozone-depleting substances
- EPA's 2015 SNAP Rule 20 & 2016 SNAP Rule 21 prohibited high global warming potential (GWP) HFCs by end-use
- The EPA rules were challenged





Mexichem Fluor vs. EPA

- In August 2017, the DC Circuit Court of Appeals vacated parts of the 2015 SNAP Rule (SNAP Rule 20) “to the extent it requires manufacturers to replace HFCs with a substitute substance”
 - DC Court of Appeals also vacated parts of the 2016 Rule (SNAP Rule 21)
- Rule remanded to EPA - a new EPA rulemaking has not yet occurred
- In 2018, EPA issued guidance stating that it will not be enforcing SNAP Rule 20 or 21 until it adopts new rules reflecting the Court’s decision. This has lead to uncertainty of compliance of both the 2015 and 2016 SNAP rules on the federal level.



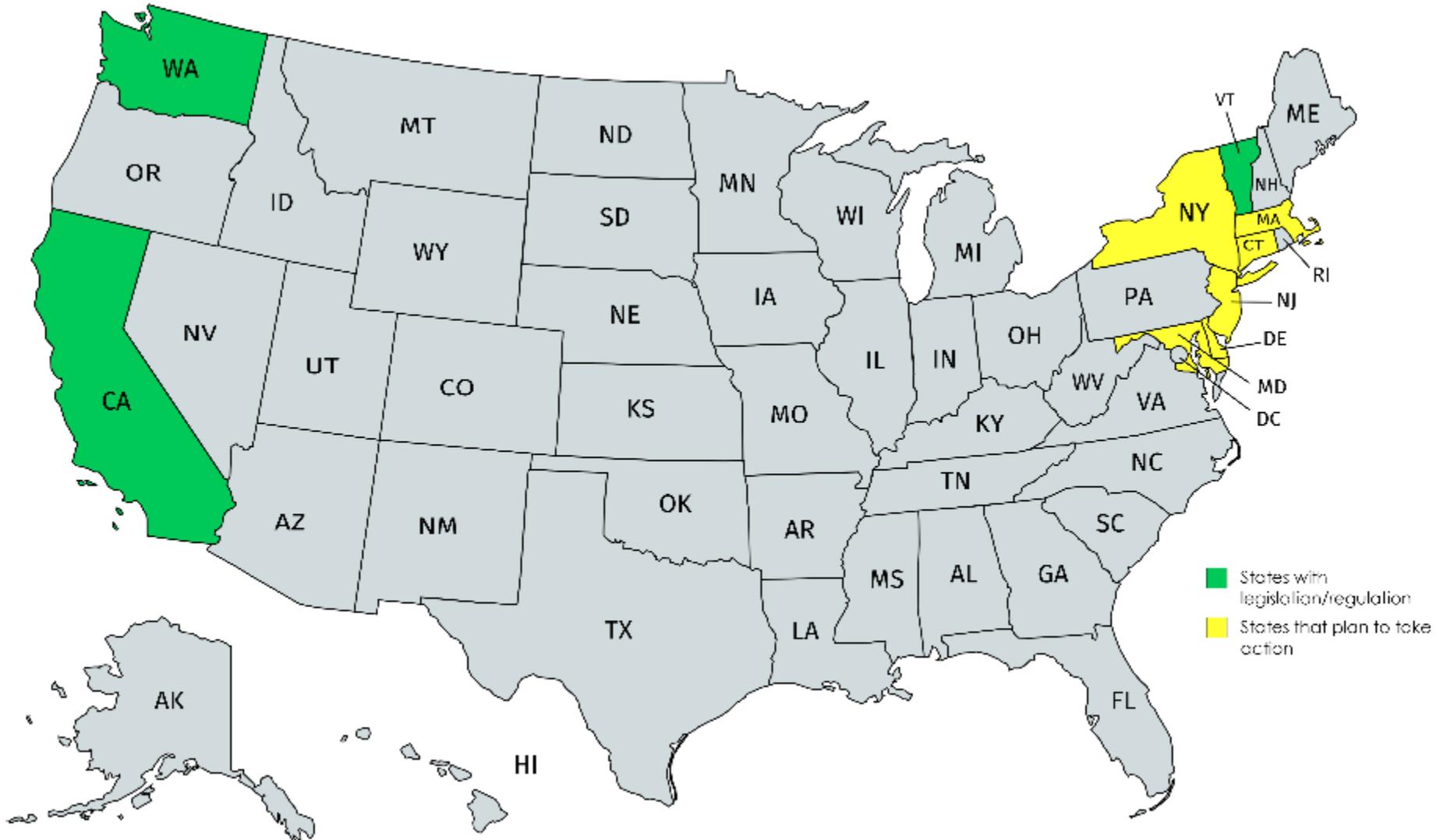


States Initiate Action

- In the face of stalled federal regulations and to provide regulatory certainty, Maryland and other US Climate Alliance (USCA) states are moving forward with state programs to prohibit the use of certain HFCs
- State programs will require affected sources to transition to widely available alternatives that are less harmful to the environment
- USCA and state efforts are strongly supported by much of the private sector involved in this issue and the environmental community



States Initiate Action, contd.

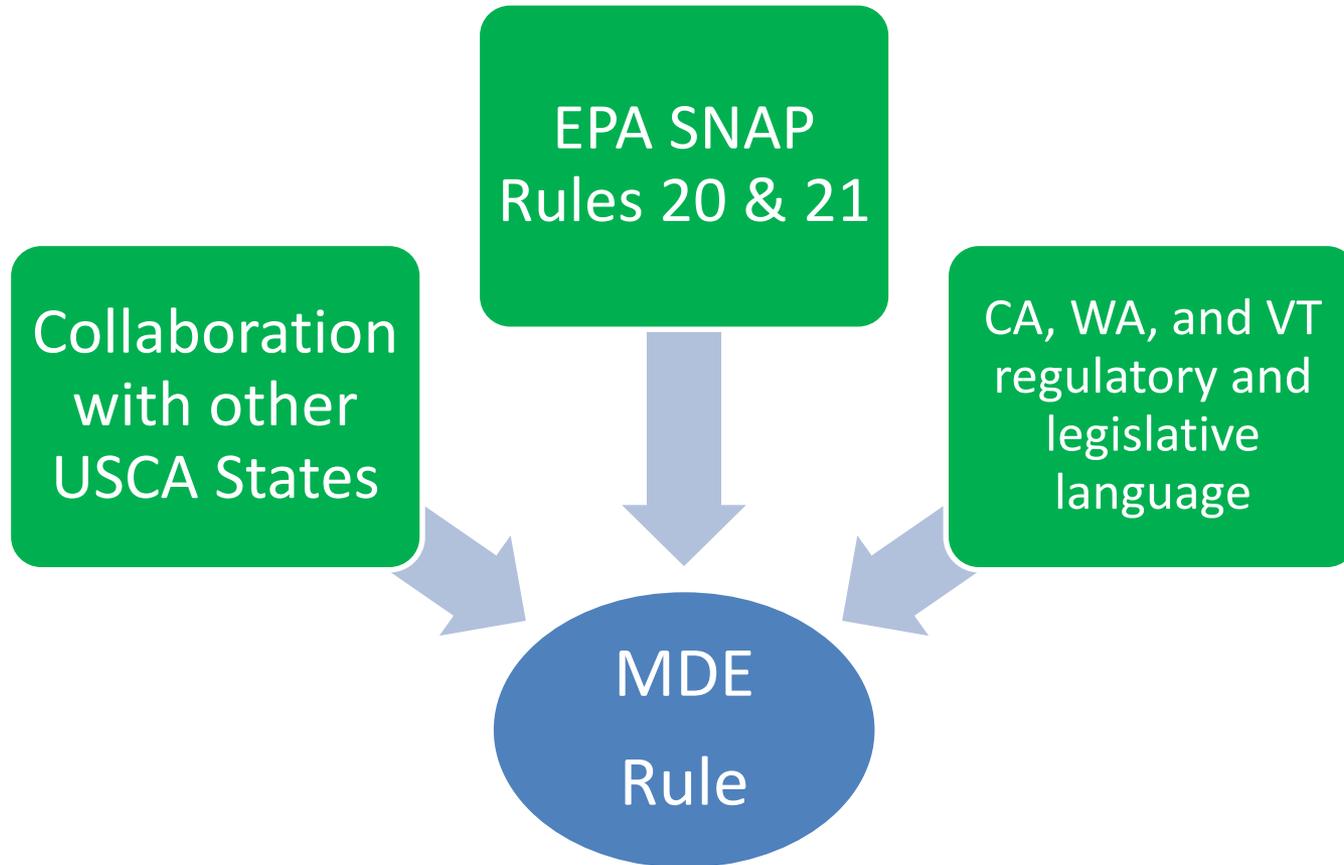


A bright sun is positioned in the upper right quadrant of the image, casting a strong glow and creating a lens flare effect. The sky is a deep, clear blue, and several large, fluffy white cumulus clouds are scattered across the scene, particularly on the left and right sides. The overall atmosphere is bright and clear.

PROPOSED REGULATION



Where Did Maryland's Regulatory Language Come From?



Same goal: Require the transition from high-GWP substances to widely available environmentally-friendly alternatives



Proposed Regulations

Major Sectors Affected

- Applies to any person who sells, offers for sale, installs, uses, or introduces into commerce in Maryland, any substance for use in an end-use listed in the regulation



Air Conditioning

- Centrifugal chillers (new)
- Positive displacement chillers (new)



Refrigeration

- Cold storage warehouses (new)
- Household refrigerators and freezers (new)



Foams

- Flexible Polyurethane
- Integral Skin Polyurethane



Aerosol

- Propellants



Proposed Regulation

Prohibited Substances and Effective Dates, Table Footnotes

1. Aligns end-use categories, substances, and dates with other USCA States and EPA SNAP Rules 20 and 21, where possible
2. HFC prohibitions only for those end-use categories explicitly stated
3. EPA alternatives: <https://www.epa.gov/snap/snap-substitutes-sector>
4. Products/equipment manufactured or acquired prior to the prohibition date can still be sold or used after the prohibition date.



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|-----------------------------------|---|-----------------|
| <i>AEROSOL PROPELLANTS</i> | | |
| Aerosol Propellants | HFC-125, HFC-134a, HFC-227ea and blends of HFC-227ea and HFC-134a | January 1, 2021 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Common application(s) | Prohibited Substance | Effective Date |
|--------------------------------------|--|--|-----------------|
| <i>AIR CONDITIONING</i> | | | |
| Centrifugal chillers (new) | <i>Commercial comfort air conditioning</i> | FOR12A, FOR12B, HFC-134a, HFC-227ea, HFC-236fa, HFC245fa, R-125/ 134a/ 600a (28.1/70/1.9), R-125/ 290/ 134a/ 600a (55.0/1.0/42.5/1.5), R-404A, R-407C, R-410A, R-410B, R-417A, R-421A, R-422B, R-422C, R-422D, R-423A, R-424A, R-434A, R438A, R-507A, RS-44 (2003 composition), THR-03 | January 1, 2024 |
| Positive displacement chillers (new) | <i>Commercial comfort air conditioning</i> | FOR12A, FOR12B, HFC-134a, HFC-227ea, KDD6, R125/ 134a/ 600a (28.1/70/1.9), R-125/ 290/ 134a/ 600a (55.0/1.0/42.5/1.5), R-404A, R-407C, R-410A, R-410B, R-417A, R-421A, R-422B, R-422C, R-422D, R-424A, R-434A, R-437A, R438A, R-507A, RS-44 (2003 composition), SP34E, THR-03 | January 1, 2024 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|-------------------------------|---|-----------------|
| REFRIGERATION | | |
| Cold storage warehouses (new) | HFC-227ea, R-125/290/134a/600a (55.0/1.0/42.5/1.5), R404A, R-407A, R-407B, R-410A, R-410B, R-417A, R-421A, R421B, R-422A, R-422B, R-422C, R-422D, R-423A, R-424A, R428A, R-434A, R-438A, R-507A, RS-44 (2003 composition) | January 1, 2023 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|--|---|-----------------|
| REFRIGERATION | | |
| Household refrigerators and freezers—compact (new) | HFC-227ea, R-125/290/134a/600a (55.0/1.0/42.5/1.5), R404A, R-407A, R-407B, R-410A, R-410B, R-417A, R-421A, R421B, R-422A, R-422B, R-422C, R-422D, R-423A, R-424A, R428A, R-434A, R-438A, R-507A, RS-44 (2003 composition) | January 1, 2021 |
| Household refrigerators and freezers (new) | Same as above | January 1, 2022 |
| Household refrigerators and freezers—built in appliances (new) | Same as above | January 1, 2023 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|--------------------------------|---|-----------------|
| REFRIGERATION | | |
| Supermarket Systems (Retrofit) | R-404A, R-407B, R-421B, R-422A, R-422C, R-422D, R428A, R-434A, R-507A | January 1, 2021 |
| Supermarket Systems (New) | HFC-227ea, R-404A, R-407B, R-421B, R-422A, R-422C, R-422D, R-428A, R-434A, R-507A | January 1, 2021 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Common application(s) | Prohibited Substance | Effective Date |
|------------------------------------|--|---|-----------------|
| REFRIGERATION | | | |
| Remote Condensing Units (Retrofit) | Refrigeration in convenience stores, bakeries, restaurants | R-404A, R-407B, R-421B, R-422A, R-422C, R-422D, R428A, R-434A, R-507A | January 1, 2021 |
| Remote Condensing Units (New) | Same as above | HFC-227ea, R-404A, R-407B, R-421B, R-422A, R-422C, R-422D, R-428A, R-434A, R-507A | January 1, 2021 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|--|--|-----------------|
| REFRIGERATION | | |
| Stand-Alone Units (Retrofit) | R-404A, R-507A | January 1, 2021 |
| Stand-Alone Medium-Temperature Units (New) | FOR12A, FOR12B, HFC-134a, HFC-227ea, KDD6, R125/290/134a/600a (55.0/1.0/42.5/1.5), R-404A, R407A, R-407B, R-407C, R-407F, R-410A, R-410B, R417A, R-421A, R-421B, R-422A, R-422B, R-422C, R422D, R-424A, R-426A, R-428A, R-434A, R-437A, R438A, R-507A, RS-24 (2002 formulation), RS-44 (2003 formulation), SP34E, THR-03 | January 1, 2021 |
| Stand-Alone Low-Temperature Units (New) | HFC-227ea, KDD6, R-125/290/134a/600a (55.0/1.0/42.5/1.5), R-404A, R-407A, R-407B, R-407C, R-407F, R-410A, R-410B, R-417A, R-421A, R-421B, R422A, R-422B, R-422C, R-422D, R-424A, R-428A, R434A, R-437A, R-438A, R-507A, RS-44 (2003 formulation) | January 1, 2021 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|---|---|-----------------|
| REFRIGERATION | | |
| Refrigerated food processing and dispensing equipment (New) | HFC-227ea, KDD6, R-125/ 290/ 134a/ 600a (55.0/1.0/42.5/1.5), R-404A, R-407A, R-407B, R-407C, R-407F, R-410A, R-410B, R417A, R-421A, R-421B, R-422A, R-422B, R-422C, R-422D, R424A, R-428A, R-434A, R-437A, R-438A, R-507A, RS-44 (2003 formulation) | January 1, 2021 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Prohibited Substance | Effective Date |
|-----------------------------|---|-----------------|
| REFRIGERATION | | |
| Vending Machines (Retrofit) | R-404A, R-507A | January 1, 2021 |
| Vending Machines (New) | FOR12A, FOR12B, HFC-134a, KDD6, R125/290/134a/600a (55.0/1.0/42.5/1.5), R-404A, R407C, R-410A, R-410B, R-417A, R-421A, R-422B, R422C, R-422D, R-426A, R-437A, R-438A, R-507A, RS-24 (2002 formulation), SP34E | January 1, 2022 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Common application(s) | Prohibited Substance | Effective Date |
|--|--|--|------------------|
| <i>FOAM</i> | | | |
| Flexible Polyurethane | Furniture, bedding, chair cushions | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof | January 1, 2021 |
| Integral Skin Polyurethane | Car steering wheels and dashboards | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |
| Polystyrene Extruded Sheet | Packaging and food-services items, take-out containers, food trays | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |
| Phenolic Insulation Board and Bunstock | Roofing and wall insulation | HFC-143a, HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof | January 1, 2021 |
| Polyolefin | Foam sheets and tubes | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |
| Polystyrene Extruded Boardstock and Billet (XPS)** | Roofing, walls, flooring, and pipes | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof; Formacel TI, Formacel B, Formacel Z-6 | January 1, 2021* |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Common application(s) | Prohibited Substance | Effective Date |
|---|--|--|-----------------|
| <i>FOAM</i> | | | |
| Rigid Polyurethane and Polyisocyanurate Laminated Boardstock | Roofing and wall insulation | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof | January 1, 2021 |
| Rigid Polyurethane Slabstock and Other | Insulation for panels; fabricated shapes for pipes | HFC-134a, HFC-245fa, HFC-365mfc and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |
| Rigid Polyurethane Appliance Foam | Insulation foam in residential refrigerators and freezers | HFC-134a, HFC-245fa, HFC-365mfc and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |
| Rigid Polyurethane Commercial Refrigeration and Sandwich Panels | Insulation in walls and doors, including for commercial refrigeration equipment and garage doors | HFC-134a, HFC-245fa, HFC-365mfc, and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |
| Rigid Polyurethane Marine Flotation Foam | Buoyancy or floatation foam used in boat and ship manufacturing | HFC-134a, HFC-245fa, HFC-365mfc and blends thereof; Formacel TI, Formacel Z-6 | January 1, 2021 |



Proposed Regulation

Prohibited Substances and Effective Dates

| End-Use | Common application(s) | Prohibited Substance | Effective Date |
|--|-----------------------|--|------------------|
| <i>FOAM</i> | | | |
| Rigid polyurethane (PU) high-pressure two-component spray foam | Applied in situ | HFC-134a, HFC-245fa, and blends thereof; blends of HFC365mfc with at least 4 percent HFC-245fa, and commercial blends of HFC-365mfc with 7 to 13 percent HFC-227ea and the remainder HFC-365mfc; Formacel TI | January 1, 2021* |
| Rigid PU low-pressure two-component spray foam** | Applied in situ | Same as above | January 1, 2021* |
| Rigid PU one-component foam sealants | Applied in situ | Same as above | January 1, 2021* |



Proposed Regulation

Prohibited Substances and Effective Dates, Specific Stakeholder Requests

- * Request from stakeholder to extend prohibition date for 4 foam end-uses to January 1, 2022
 - MDE is proposing to keep prohibition dates as is. The Department is staying consistent with USCA states.

- ** Request from stakeholder to allow listed HFC blends with a global warming potential less than 750 approved by EPA to be compliant with regulation
 - MDE plans to include in the technical support document that the Department will initiate proposed amendments should EPA approve a previously banned substance



Proposed Regulation

Disclosure Statement and Recordkeeping

- **Disclosure statement:** end-user/buyer guidance
 - Enforcement mechanism
 - Provide assurance to owners and manufacturers that compliant substances are being used in products and equipment
 - Worked extensively with each major industry sector to craft language that is not overly burdensome and leveraged pre-existing labeling
 - Maryland expects a disclosure provision to be common amongst USCA states over the next few years
- **Recordkeeping:** information required on-site for 5 years



Proposed Regulation

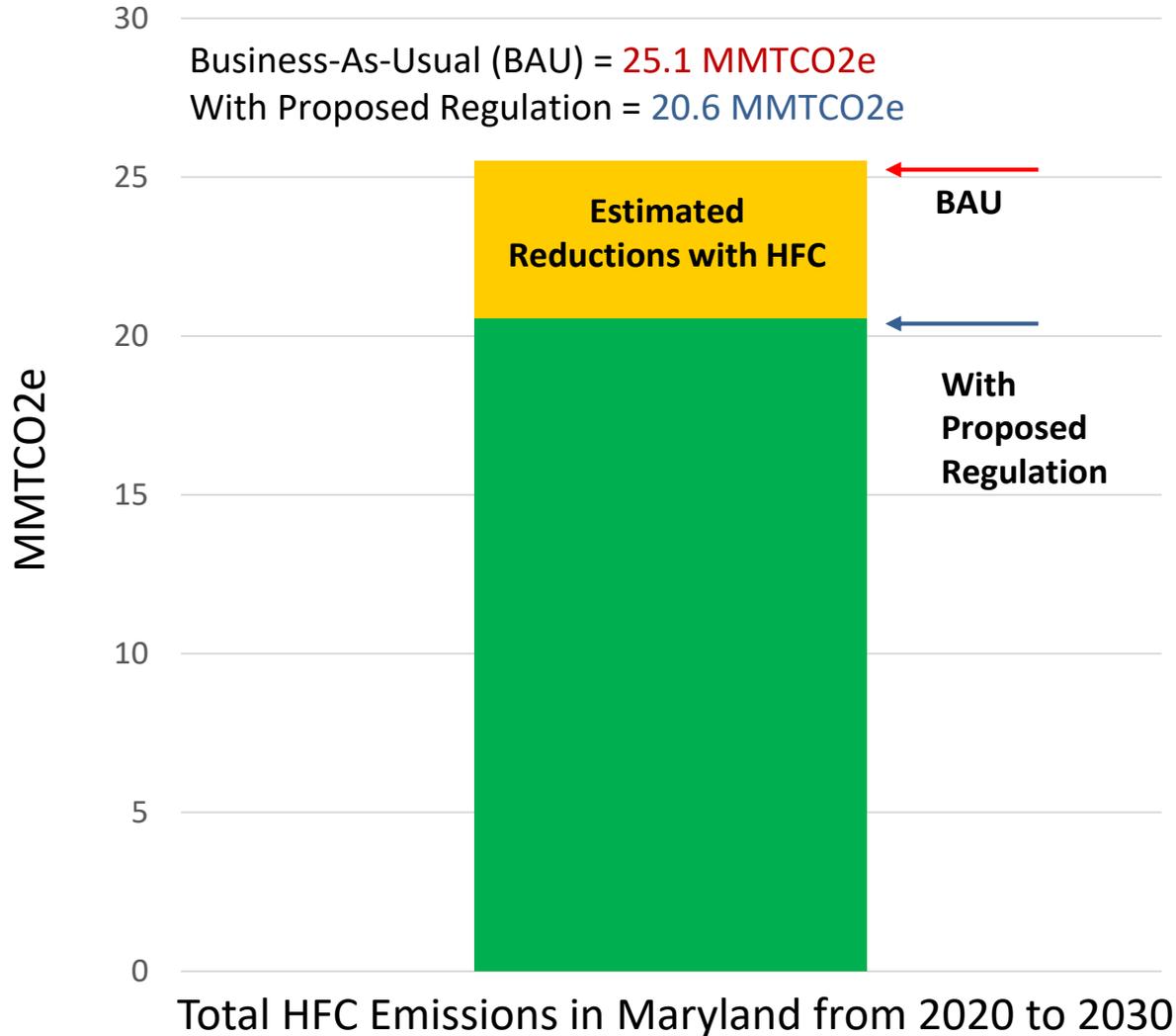
Reporting

- **Applicability:** manufacturers with products/equipment that contain substances that will be prohibited
 - Manufacturers that have transitioned away from using substances are not subject to this requirement
- **Requirement:** Manufacturers will be required to inform MDE annually of products/equipment that contain substances that will be prohibited, and inform MDE when the manufacturer phases out the use of the substance in products/equipment
- Mirrors Washington State's (WA) language and will model WA's reporting form



Potential Emissions Reduction

- Using the US Climate Alliance Emission tool:





Tentative Schedule

- Air Quality Control Advisory Council: Today
- Proposed Regulation in the Maryland Register: May 2020
- Public Hearing and final comment period: June 2020
- Rule Adoption and Effective: Fall 2020



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**QUESTIONS ...
DISCUSSION**